

UNITED STATES DISTRICT COURT
DISTRICT OF NEVADA

TAMMY R. BOGROFF,

Plaintiff,

vs.

CAROLYN W. COLVIN,
Acting Commissioner of Social Security,

Defendant.

Case No. 2:15-cv-01601-APG-NJK

ORDER

(IFP App - Dkt. #1)

Plaintiff Tammy R. Bogroff has requested authority pursuant to 28 U.S.C. § 1915 to proceed *in forma pauperis*, (Docket No. 1), and submitted a Complaint (Docket No. 1-1).

I. Application to Proceed In Forma Pauperis

Pursuant to 28 U.S.C. § 1915(a), a person seeking to proceed *in forma pauperis* must submit an application indicating she is unable to prepay fees and costs or give security for them. The litigant need not “be absolutely destitute to enjoy the benefits of the statute.” *Adkins v. E.I. du Pont De Nemours & Co.*, 335 U.S. 331, 339 (1948).

Plaintiff has submitted the affidavit required by 28 U.S.C. § 1915(a). In her application, Plaintiff indicates she is unemployed. Docket No. 1, at 1. She further states that she receives food stamps in the amount of \$116 per month, child support in the amount of \$500 per month, and a loan from her father of \$1275 per month. *Id.* She has no money in cash or a bank account, and she does not own a vehicle, real property, or any item of value. *Id.*, at 2. Her monthly expenses are slightly less than the amount of the funds she receives each month. *Id.*, at 1-2. Based on the information in Plaintiff’s application, the Court

1 finds that it is unlikely that Plaintiff would be able to pay the \$400 filing fee given that she has virtually no
2 income, savings or assets. Accordingly, the request to proceed *in forma pauperis* will be granted pursuant
3 to 28 U.S.C. § 1915(a). The court will now review Plaintiff's complaint.

4 **II. Screening the Complaint**

5 Proceeding *in forma pauperis* is a privilege, not a right. *E.g., Williams v. Field*, 394 F.2d 329, 332
6 (9th Cir. 1968). When a party seeks permission to pursue a civil case *in forma pauperis*, courts will screen
7 the complaint pursuant to federal statute. *See* 28 U.S.C. § 1915(e). In particular, the governing statute
8 provides that courts shall dismiss a case at any time if it determines that, *inter alia*, it is frivolous or
9 malicious, or fails to state a claim on which relief may be granted. *See id.* A central function of this
10 screening process is to “discourage the filing of, and waste of judicial and private resources upon, baseless
11 lawsuits that paying litigants generally do not initiate because of the cost of bringing suit.” *Neitzke v.*
12 *Williams*, 490 U.S. 319, 327 (1989).

13 In civil cases in which the plaintiff seeks to proceed *in forma pauperis*, courts require that the
14 plaintiff comply with the robust authority that complaints must provide sufficient notice of the basis of the
15 claims presented and state a claim for relief. *See, e.g., Watison v. Carter*, 668 F.3d 1108, 1112 (9th Cir.
16 2012)). Complaints are subject to the pleading standards set out in Rule 8. *Swierkiewicz v. Sorema N.A.*,
17 534 U.S. 506, 512 (2002). Although Rule 8 does not require detailed factual allegations, the complaint
18 must set forth the grounds of the plaintiff's entitlement to relief and may not rest on “labels and
19 conclusions” or a “formulaic recitation of the elements of a cause of action.” *Ashcroft v. Iqbal*, 556 U.S.
20 662, 678 (2009). The court must accept as true all well-pled factual allegations contained in the complaint,
21 but the same requirement does not apply to legal conclusions. *Id.* at 679. Mere recitals of the elements of
22 a cause of action, supported only by conclusory allegations, do not suffice. *Id.* at 678. Moreover, where
23 the claims in the complaint have not crossed the line from conceivable to plausible, the complaint should
24 be dismissed. *Bell Atlantic Corp. v. Twombly*, 550 U.S. 544, 570 (2007). When a court dismisses a
25 complaint under § 1915(e), the plaintiff should be given leave to amend the complaint with directions as
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1 to curing its deficiencies, unless it is clear from the face of the complaint that the deficiencies could not be
 2 cured by amendment. *See Cato v. United States*, 70 F.3d 1103, 1106 (9th Cir. 1995).¹

3 A complaint in a social security appeal is not exempt from the Section 1915(e) screening of *in forma*
 4 *pauperis* cases generally. *Hoagland v. Astrue*, 2012 WL 2521753, *1 (E.D. Cal. June 28, 2012) (screening
 5 is required “even if the plaintiff pursues an appeal of right, such as an appeal of the Commissioner’s denial
 6 of social security disability benefits”); *see also Lopez v. Smith*, 203 F.3d 1122, 1129 (9th Cir. 2000) (en
 7 banc) (“section 1915(e) applies to all in forma pauperis complaints”). Moreover, although a complaint in
 8 a social security appeal may differ in some ways from other civil cases, it is also “not exempt from the
 9 general rules of civil pleading.” *Hoagland*, 2012 WL 2521753, at *2. With respect to social security
 10 appeals specifically, the undersigned and several other judges in this District have outlined some of the
 11 basic requirements for complaints to satisfy the Court’s screening. First, the plaintiff must establish that
 12 she has exhausted her administrative remedies pursuant to 42 U.S.C. § 405(g), and that the civil action was
 13 commenced within sixty days after notice of a final decision. Second, the complaint must indicate the
 14 judicial district in which the plaintiff resides. Third, the complaint must state the nature of the plaintiff’s
 15 disability and when the plaintiff claims she became disabled. Fourth, the complaint must contain a plain,
 16 short, and concise statement identifying the nature of the plaintiff’s disagreement with the determination
 17 made by the Social Security Administration and show that the plaintiff is entitled to relief. *See, e.g., Soete*
 18 *v. Colvin*, 2013 WL 5947231, *2 (D. Nev. Nov. 4, 2013) (Koppe, J.); *Pitcher v. Astrue*, 2012 WL 3780354,
 19 *1 (D. Nev. Aug. 30, 2012) (Hoffman, J.); *Parker v. Astrue*, 2012 WL 3135703, *2 (D. Nev. Aug. 1, 2012)
 20 (Leen, J.).

21 It is the fourth element above on which social security plaintiffs most often stumble. “Every
 22 plaintiff appealing an adverse decision of the Commissioner believes that the Commissioner was wrong.”
 23 *Hoagland*, 2012 WL 2521753, at *3. A complaint merely stating that the Commissioner’s decision was
 24 wrong is plainly insufficient to satisfy a plaintiff’s pleading requirement. *See, e.g., Cribbet v. Comm’r of*
 25 *Social Security*, 2012 WL 5308044, *3 (E.D. Cal. Oct. 29, 2012) (citing *Brown v. Astrue*, 2011 WL

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 27 ¹ In cases in which the plaintiff is proceeding *pro se*, the Court liberally construes her pleadings.
 28 *Hebbe v. Pliler*, 627 F.3d 338, 342 & n.7 (9th Cir. 2010) (finding that liberal construction of *pro se*
 pleadings is required after *Twombly* and *Iqbal*). Plaintiff is represented by an attorney in this case.

1 3664429, *2 (D.N.H. Aug. 19, 2011)). Similarly, a social security complaint that merely parrots the
2 standards used in reversing or remanding a case is not sufficient to withstand a screening pursuant to
3 Section 1915(e). *Cf. Ashcroft*, 556 U.S. at 678 (courts may reject allegations that are no “more than labels
4 and conclusions”). Instead, “[a] complaint appealing the Commissioner’s denial of disability benefits must
5 set forth a brief statement of facts setting forth the reasons *why* the Commissioner’s decision was wrong.”
6 *Hoagland*, 2012 WL 2521753, at *2 (collecting cases) (emphasis added); *see also Harris v. Colvin*, 2014
7 WL 1095941, *4 (C.D. Cal. Mar. 17, 2014) (finding complaint failed to state a claim when it did not
8 “specify . . . the respects in which [the plaintiff] contends that the ALJ’s findings are not supported by
9 substantial evidence and/or that the proper legal standards were not applied”); *Gutierrez v. Astrue*, 2011
10 WL 1087261, *2 (E.D. Cal. Mar. 23, 2011) (finding complaint failed to comply with Rule 8’s notice
11 requirements when it stated only that benefits were denied, but had not “provided any substantive reasons”
12 for appealing that decision and had not “identified any errors in any decision rendered by the Administrative
13 Law Judge”). The plaintiff must provide a statement identifying the basis of the plaintiff’s disagreement
14 with the Social Security Administration’s determination and must make a showing that the plaintiff is
15 entitled to relief. While this showing need not be made in great detail, it must be presented in sufficient
16 detail for the Court to understand the legal and/or factual issues in dispute so that it can meaningfully screen
17 the complaint pursuant to Section 1915(e). *Cf. Hoagland*, 2012 WL 2521753, at *4 (the complaint should
18 avoid the advocacy and argumentation of the opening brief to be submitted later, but must specifically set
19 forth the facts showing an entitlement to relief).

20 Applying these standards in this case, Plaintiff’s complaint is plainly insufficient. Plaintiff alleges
21 that she exhausted her administrative remedies, timely commenced this case, and resides in this judicial
22 district. But Plaintiff fails to state the nature of her disability or when it commenced, alleging only that
23 “[Plaintiff] is, and at all times relevant to this action, disabled as that term is defined in the Social Security
24 Act.” *See* Docket No. 1-1, at ¶5. Moreover, Plaintiff alleges merely that the Commissioner’s decision to
25 deny her benefits was wrong without any indication as to why it was wrong other than a recitation of the
26 general standards that govern this Court’s review of that decision. *See id.*, at ¶ 8. As such, Plaintiff’s
27 complaint has failed to state a claim for relief.

Based on the foregoing, IT IS ORDERED that:

1. Plaintiff's request to proceed *in forma pauperis* is **GRANTED** with the caveat that the fees shall be paid if recovery is made. At this time, Plaintiff shall not be required to pre-pay the filing fee of four hundred dollars (\$400.00).
2. Plaintiff is permitted to maintain the action to conclusion without the necessity of prepayment of any additional fees or costs or the giving of a security therefor. The Order granting leave to proceed *in forma pauperis* shall not extend to the issuance of subpoenas at government expense.
3. The Clerk of Court shall file the Complaint.
4. The Complaint is **DISMISSED**, with leave to amend. Plaintiff will have until **September 10, 2015**, to file an Amended Complaint, if Plaintiff believes she can correct the noted deficiencies.

Dated: August 27, 2015.



NANCY J. KOPPE
UNITED STATES MAGISTRATE JUDGE